

Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

CIAE-00 DODE-00 EA-06 PM-03 H-02 INR-07 L-03 NASA-01

NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 /118 R

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S/P:WGATHRIGHT

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R 212141Z JUL 75

FM SECSTATE WASHDC

TO USMISSION GENEVA

INFO AMEMBASSY OTTAWA

AMEMBASSY MOSCOW

USMISSION NATO

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E.O. 11652: GDS

TAGS: PARM, CCD, US, UR, CA

SUBJECT: CCD: CANADIAN INQUIRY CONCERNING U.S. ENMOD

POSTURE

REF: (A) GENEVA 5320; (B) STATE 167944; (C) STATE 147522

DISTO

1. CANADIAN EMBASSY COUNSELOR NUTTING CALLED ON ACDA
OFFICERS JULY 18 PER OTTAWA INSTRUCTIONS TO RAISE SEVERAL
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QUERIES CONCERNING US POSTURE ON ENMOD IN CCD, ESPECIALLY

IN CONNECTION WITH EXPERTS MEETING SCHEDULED FOR WEEK OF AUG 4. ALLUDING TO QUESTION OF UNEP PARTICIPATION IN EXPERTS MEETING (REF (A)), OTTAWA MESSAGE SAID THAT, AS HAD BEEN INDICATED TO US CCD DEL IN GENEVA, GOC FOUND IT DIFFICULT TO CONSIDER ITS OWN MODE OF PARTICIPATION, LET ALONE POSSIBILITY OF PARTICIPATION BY SPECIALIZED AGENCY, WITHOUT HAVING SOME IDEA OF US (AND IF POSSIBLE, SOVIET) PLANS FOR MEETING AND OF WHAT "FORMAL DOCUMENTS" EXPERTS MIGHT BE EXPECTED TO HAVE BEFORE THEM. GOC WAS PARTICULARLY INTERESTED WHETHER--AS IT HOPED--THESE DOCUMENTS WOULD INCLUDE US DRAFT TREATY TEXT PASSED TO ALLIES IN JUNE. NUTTING THEN ASKED DIRECTLY IF US PLANNED TO TABLE DRAFT AT OR BEFORE EXPERTS MEETING.

2. ACDA OFFICERS REPLIED THAT THIS WAS NOT ANTICIPATED. SITUATION WITH RESPECT TO US DRAFT REMAINED ESSENTIALLY UNCHANGED FROM THAT OF LATE JUNE. AT THAT TIME, AS ALLIES HAD BEEN INFORMED (REF (C)), US HAD DEFERRED ITS INTENDED TABLING OF DRAFT AT CCD WHILE IT APPRAISED DEVELOPMENTS IN LIGHT OF CONSIDERABLE SOVIET ACCOMMODATION TO US ENMOD APPROACH AT US-USSR JUNE BILATERALS. THIS APPRAISAL WAS CONTINUING.

3. IN RESPONSE, NUTTING SAID THAT OTTAWA WONDERED WHETHER THIS REPORTED ACCOMMODATION RAISED POSSIBILITY OF AGREEMENT ON JOINT US-SOVIET DRAFT TREATY TEXT IN TIME FOR PRESENTATION AT EXPERTS MEETING. ACDA OFFICERS REPLIED THAT AT PRESENT JUNCTURE THIS QUESTION WAS PREMATURE. WHILE DIFFERENCES IN APPROACH HAD INDEED SUBSTANTIALLY NARROWED, THE TWO SIDES HAD NOT AGREED ON POSSIBLE FORMULATION OF A COMMON APPROACH IN DRAFT TREATY FORM, CONTRARY TO SOME PRESS SPECULATION. NUTTING NOTED THIS POINT CAREFULLY. THEN, AFTER REPEATING GOC'S ENCOURAGEMENT TO US TO TABLE ITS OWN DRAFT, HE ASKED WHETHER ANY MORE COULD BE SAID REGARDING US PLANS FOR EXPERTS MEETING.

4. ACDA OFFICERS REPLIED THAT WE EXPECTED TO CIRCULATE WORKING PAPER ON STATE-OF-THE-ART AND RELATED TECHNICAL ASPECTS, ON WHICH TECHNICALLY QUALIFIED US EXPERT WOULD DRAW AT MEETING. THIS PAPER WOULD BE INTENDED TO HELP DIS-
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TINGUISH AMONG ENMOD TECHNIQUES THAT WERE CURRENTLY IN BEING, FUTURE POSSIBILITIES, AND "FANTASIES." WE THOUGHT SUCH A PAPER WAS INDICATED PARTICULARLY IN VIEW OF NUMEROUS STATEMENTS BY OTHER COUNTRIES THAT THIS TYPE OF INFORMATION WOULD BE HELPFUL TO THEM IN CONSIDERING APPROPRIATE APPROACH TO OVERALL QUESTION OF CONTROLLING MILITARY USE OF ENMOD. ANOTHER POSSIBILITY, ON WHICH, HOWEVER, WORK HAD NOT PROGRESSED AS FAR, WAS US PAPER AND/OR FORMAL STATEMENT

ADDRESSING SOME BROAD POLITICAL-LEGAL ISSUES THAT HAD BEEN RAISED BY OTHERS, NOTABLY UK, AT SPRING CCD SESSION AND SUBSEQUENTLY IN PRIVATE COMMUNICATIONS.

5. FINALLY, ON QUESTION OF PARTICIPATION IN EXPERTS MEETING BY UNEP REPRESENTATIVE, ACDA OFFICERS RECAPITULATED POSITION SET OUT IN REF (B), NOTING WE HAD LEARNED THAT WMO WOULD BE INTERESTED IN PARTICIPATING ON SAME BASIS AS UNEP IF LATTER WERE ADMITTED AND THAT US WOULD SUPPORT THIS, PROVIDED OUR STATED CONDITIONS WERE MET. NUTTING COMMENTED THAT US APPROACH SEEMED REASONABLE. HE CONCLUDED DISCUSSION BY ASKING TO BE KEPT APPRISED OF US PREPARATIONS FOR EXPERTS MEETING, ESPECIALLY IF THERE WERE ANY SIGNIFICANT CHANGE FROM POSTURE THAT HAD BEEN INDICATED. ACDA OFFICERS SAID WE WOULD KEEP CANADIANS AND OTHER ALLIES AS

FULLY INFORMED AS POSSIBLE, AND EXPRESSED HOPE THAT GOC WOULD DECIDE TO PLAY ROLE IN EXPERTS MEETING COMMENSURATE WITH INTEREST IN SUBJECT REFLECTED IN OTTAWA'S INQUIRY AND NUTTING'S CALL.

6. FOR US CCD DEL: YOU SHOULD INFORM ALLIED DELS OF OUR PLANS FOR EXPERTS MEETING PER PARA 4 ABOVE. IF ALLIES RAISE QUESTIONS RE TREATY DRAFTS ANALOGOUS TO THOSE PUT BY CANADIANS, YOU SHOULD REPLY ALONG LINES SET OUT IN THIS TELEGRAM. KISSINGER

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